Housing Justice:

Scaling solutions for a Scotland where **everyone** has a **home**



Scottish Parliament Election 2026

Calls from the Everyone Home Collective and All in For Change

Who we are: our collective commitment

In a powerful collaboration for change, **Everyone Home** – a collective of nearly 40 third and academic sector organisations focused on housing and homelessness in Scotland – joins forces with **All in for Change:** uniting lived experience and practitioner insight of homelessness to enable decision-makers to drive real change.

Together, we harness a wealth of knowledge and expertise, unparalleled in its scope. United, we present a manifesto that draws on both rigorous research and lived experience to address Scotland's homelessness emergency head on.

Our manifesto in summary

We urge Scotland to put **Housing Justice** at the heart of the Scottish Parliament Election 2026.

- Homelessness hits people and places in different ways, but the solutions are the same everywhere in Scotland: more affordable homes, higher incomes, joined-up support and early action.
- Invest in these essentials stop wasting millions on private firms delivering unsafe, unsuitable temporary accommodation.
- We must protect those hit hardest while scaling solutions for a Scotland where everyone has a home.

Read on to learn how we scale proven, people-first solutions.

16a Adelphi Centre, 12 Commercial Road, Glasgow G5 0PQ 0141 420 7272 | www.homelessnetwork.scot| hello@homelessnetwork.scot

In Scotland...



8%¹
of us (1 in 12),
has experienced
homelessness

693,000

households have some form of housing need



191,000³

people experience some form of severe disadvantage 40,688

households
made an application
to their council for
help with
homelessness
last year

17,240

households⁴ are living in temporary accommodation, which includes **10,180** children

Those households wait on average 238 days for a settled home⁴





£106⁵ million spent in one year by one council to provide temporary accommodation, much of it unsuitable

Unveiling the Crisis

The time for half-measures has passed.

The 2026 Scottish Parliament election is a pivotal opportunity to reshape our vision for a Scotland where **everyone** has a home.

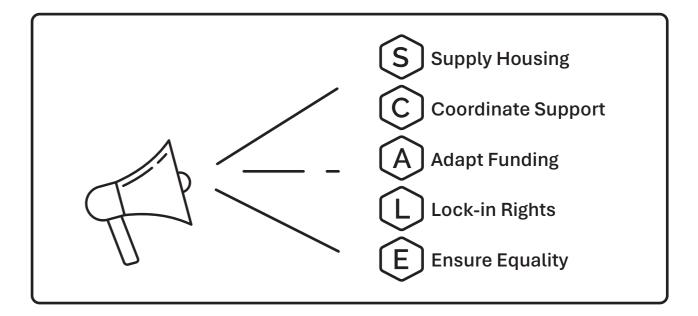
We know how to end homelessness in Scotland. But achieving it hinges on the policies – and resources – proposed by political parties.

While we build on **strengths** such as robust legal rights, a strong social housing sector and an expert third sector, **challenges** persist: rights are breached daily, policies remain unimplemented and the most disadvantaged people in our communities face barriers to support. Councils are forced to spend millions on unsuitable temporary fixes, while people are forced to put their lives on hold.

Scotland must address critical gaps:

- · Insufficient social housing.
- Persistent poverty and inequality which drives homelessness.³
- · Underfunded and disconnected services.
- Lack of prevention focus.

Five solutions need scaled. Our manifesto sets out how.



Supply Housing

We call for Scotland's 'Big Build'

– an ambitious, rapid expansion
of social housing to meet the
urgent scale of need.





Nothing less will do.

Stalling social housing means nearly 250,000 people on a waiting list. It means being trapped in temporary accommodation for longer than ever, costing councils millions every year. And it jeopardises the transformative promise of Housing First for those at the hardest edge – more harm, more exclusion.

The next Scottish Government must:

- Deliver enough new social homes to reduce housing need and tackle homelessness, by buying and building a minimum of 15,693 social homes every year of the next parliament, backed by at least £8.8bn of investment.⁷
- Produce a real-world and long-term Affordable Housing Supply Programme across political cycles – to create the homes we need, and regenerate communities.
- Increase support for councils to end the use of temporary accommodation that is unsuitable, unsafe and expensive.⁵
- Be a key investor and partner in the More Homes Commission bringing social investment to the table.
- Ensure maximum use is being made of all existing housing stock, including social voids and privately-owned empty properties.

Coordinate Support

We call for joined up support that wraps housing, health, social care and justice services around people.





We need to grasp the nettle

on how services are set up so no one is left behind. We need joined-up, properly resourced public services to tackle interconnected challenges like mental health, homelessness, justice and addiction – ending costly inefficiency, tackling inequality and improving health equity and wellbeing among the most disadvantaged groups.⁸

A whole system approach to change will move more people on from homelessness and prevent it too. The success of the Housing Bill's 'Ask and Act' duties depends on it.

The next Scottish Government must:

- Commit to delivering public service reform that puts prevention and a 'no wrong door' integrated service delivery model at the heart of support .
- Ensure all services that can prevent homelessness like justice and mental health are properly resourced and understand their role in diverting people from crisis as early as possible.
- Provide delivery resources to implement 'Ask and Act', based on the learning
 of the prevention pilots and fund proper training for staff to deliver those new
 duties well.

7

Adapt Funding

We call for financial policy that matches the energy and ambition of housing and homelessness policy.





Every government action reflects a choice,

but spending decisions reveal what matters. Scotland has prioritised housing and homelessness in policy, yet a sector growing increasingly impatient awaits the funding to match.

The sector would also back bold reforms on tax and land use to make Scotland's 'big build' a reality so everyone can have a home. This must be backed up with flexible pooling of resources across housing, health, justice and social care to get better outcomes for people facing multiple disadvantage.

The next Scottish Government must:

- Use tax powers in a targeted way to raise a transformative amount of capital funding for housing.
- Establish long-term funding stability for councils to implement Rapid Rehousing plans, including cost-sharing models for Housing First and supported housing – multi-year funding also gives services, frontline workers and the people they support more certainty.

Lock-in Rights

We call for strong action to enact and enforce Scotland's 25-year legacy of strong rights to housing and support.



S C A L E

The right to housing is vital when times are tough.

For example, when the public sector is forced to weigh up its priorities. Since devolution, Scotland has removed legal hurdles to housing by abolishing priority need, suspending local connection rules, expanding unsuitable accommodation restrictions and reducing the assessment of whether homelessness is intentional. Today, new duties to prevent homelessness are in the passed Housing (Scotland) Bill.⁹

But we argue that rights without resources to deliver them is a hollow promise, offering little beyond a symbolic gesture.

The next Scottish Government must:

- Provide a commitment that diluting housing rights is not on the table.
 Everyone's rights must be met regardless of their background, circumstances and demographics.¹⁰
- It is unacceptable that breaches of housing rights are the norm. Review funding requirements to ensure our local authorities can deliver everyone's rights.
- Explore ways for registered social landlords to increase homeless allocations, including mandated percentages.

Ensure Equality

We call for fast-track access to housing and support for groups facing systemic disadvantage and exclusion.



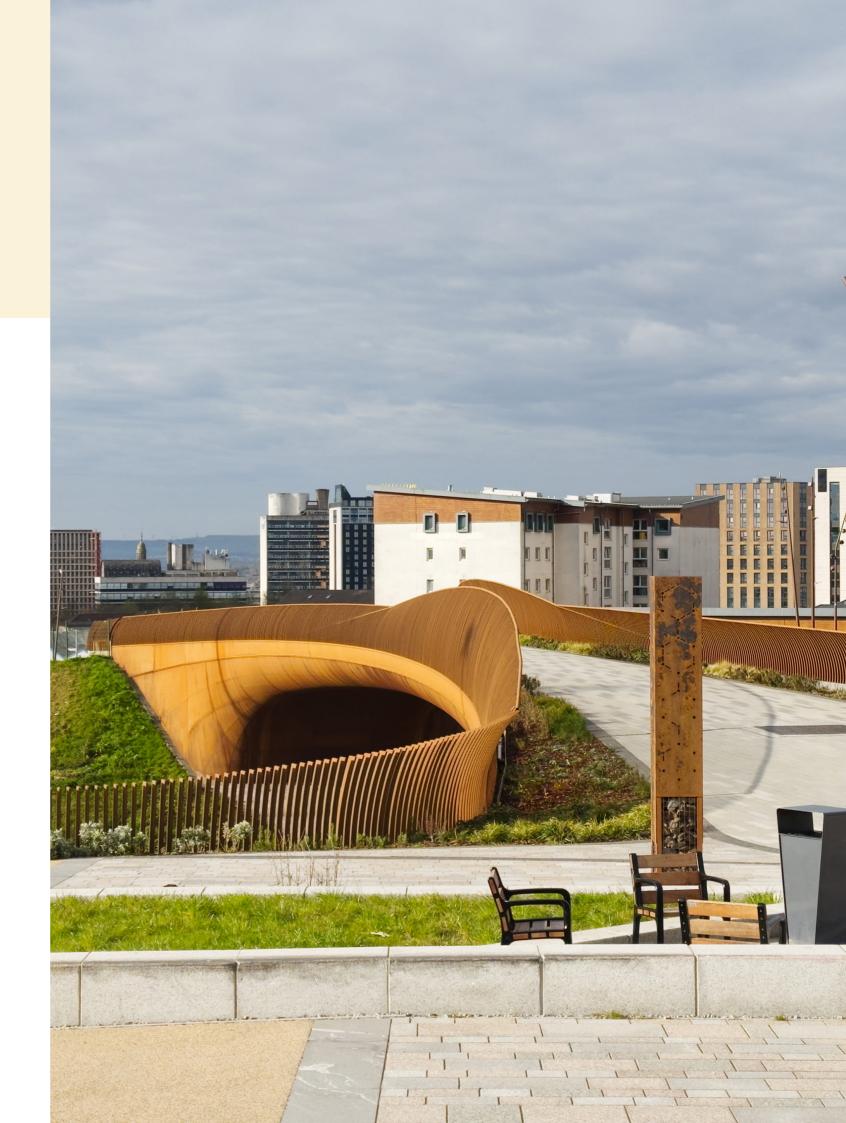


Identify the worst off to prevent the worst harm.

Scotland's housing emergency threatens to deepen exclusion and put people at risk of harm in a range of ways. This includes people whose homelessness is made harder by addiction, trauma or mental health challenges; racism¹¹, gender, disability, age or identity; or because of their immigration status and the impact of UK policy.¹²

The next Scottish Government must:

- Close the gap for people disproportionately affected by homelessness because of poverty, inequality and inequity.
- Maximise use of devolved powers to strengthen the safety net for people with No Recourse to Public Funds.¹³
- Take a public health approach to homelessness by committing more resource to understanding and mitigating the drivers of the problem.¹⁴
- End the need for anyone to sleep rough year-round. 15
- Commit to making the domestic abuse Fund to Leave permanent.
- Continue to mitigate the adverse effects of UK welfare policies.



Backed by Everyone Home and Supporters













































































12

Endnotes

Health and Homelessness in Scotland:

Scottish Government research.

https://www.gov.scot/publications/health-homelessness-scotland/pages/18/

2. Existing Housing Need in Scotland 2024 report

https://homesforscotland.com/download/existing-housing-need-in-scotland/?wpdmdl=4635&refresh=65acfb449d0481705835332

3. Hard Edges Scotland:

New conversations about severe and multiple disadvantage.

Bramley, G, Fitzpatrick, S, Wood, J, Sosenko, F, Blenkinsopp, J, Littlewood, M, Frew, C, Bashar, T, McIntyre, J & Johnsen, S 2019. Lankelly Chase Foundation. https://lankellychase.org.uk/publication/hard-edges-scotland/

4. Homelessness in Scotland 2024-25

https://www.gov.scot/publications/homelessness-in-scotland-2024-25/

5. The Herald:

Glasgow spends £106m on unsuitable accommodation in 1 year https://www.heraldscotland.com/news/25298772.glasgow-city-council-spent-100m-homeless-fight/

6. Scottish Federation of Housing Associations report: Still Waiting for a Home, 2025.

https://www.sfha.co.uk/news/still-waiting-sfha-research-documents-experience-families-waiting-social-homes

7. Affordable Housing Need in Scotland post-2026.

Shelter Scotland, CIH Scotland, Scottish Federation of Housing Associations https://scotland.shelter.org.uk/professional_resources/policy_library/affordable_housing_need_in_scotland_post-2026

8. No Wrong Door Scotland

https://homelessnetwork.scot/no-wrong-door/

9. Scottish Parliament Information Centre 2025 briefing on Housing (Scotland) Bill

https://www.parliament.scot/chamber-and-committees/research-prepared-for-parliament/research-briefings/2025/7/18/housing-scotland-bill-consideration-prior-to-stage-3/pdf

10. Everyone Home letter to Shirley-Anne Somerville MSP

https://homelessnetwork.scot/wp-content/uploads/2024/12/EH-Letter-to-SA-Somerville-Dec-2024.pdf

11. Race, Ethnicity and Homelessness in the UK: Final report of a knowledge and capacity building programme.

Fitzpatrick, S, Bramley, G, McIntyre, J, Ayed, N & Watts-Cobbe, B 2025 https://researchportal.hw.ac.uk/en/publications/race-ethnicity-and-homelessness-in-the-uk-final-report-of-a-knowl

12. Destitution by design:

righting the wrongs of UK immigration policy in Scotland.

Watts, Beth; McMordie, Lynne; Bramley, Glen et al.

Heriot-Watt University, 2024.

https://researchportal.hw.ac.uk/en/publications/destitution-by-design-righting-the-wrongs-of-uk-immigration-polic

13. Ending Destitution in Scotland – A Road Map for Policymakers.

Jen Ang/Lawmanity legal briefing. https://homelessnetwork.scot/wp-content/uploads/2025/02/Fair-Way-Legal-Briefing-12.2.25.pdf

14. Cyrenians Strategic Plan 2025-28:

Taking a Public Health Approach to Homelessness Prevention https://cyrenians.scot/assets/000/001/784/2025_strategic_plan_SCREEN_original.pdf?1743582021

15. Extreme weather provision during a housing emergency: briefing for decision makers

https://homelessnetwork.scot/wp-content/uploads/2025/06/BRIEFING-extreme-weather-provision-during-the-housing-emergency.pdf

14 15



Everyone Home is a collective of third and academic sector organisations focused on housing and homelessness.

Find out more at <u>www.everyonehome.scot</u>